

Message Text

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ACTION IO-13

INFO OCT-01 EUR-25 ADP-00 IOE-00 CIAE-00 DODE-00 PM-09

H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

SS-15 USIA-12 NEA-10 GAC-01 TRSE-00 MBFR-03 SAJ-01

AF-10 ARA-11 EA-11 ACDA-19 OMB-01 RSR-01 /173 W

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P R 031255 Z MAY 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4796

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 06327

E. O. 11652: GDS

TAGS: PGOV, PFOR, GW, GE, WB, UR, UN

SUBJECT: UN ENTRY OF TWO GERMAN STATES: SPONSORSHIP
OF RESOLUTIONS ON MEMBERSHIP

REF: A) BONN 5356; B) BONN 6285; C) BONN 6306;
D) USUN 1379

SUMMARY: IN DISCUSSION OF SPONSORSHIP QUESTION AT
BONN GROUP MEETING ON MAY 2, ALLIED AND FRG REPS AGREED
THAT THE MAIN CONSIDERATION SHOULD BE DEVISING PRO-
CEDURE WHICH WOULD PROVIDE THE THREE POWERS WITH MAXI-
MUM CONTROL OF THE TEXT OF THE RESPECTIVE RESOLUTIONS.
THE CONSENSUS WAS THAT THE BEST PATH WOULD BE TO AIM
FOR A PROCEDURE WHEREBY THE DRAFT TEXT WOULD BE CIRCULATED BY A SMALL GROUP COMPOSED OF THE FOUR POWERS AND
PERHAPS YUGOSLAVIA AND AUSTRIA AS PROPOSED IN REF D.
END SUMMARY.

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1. THE FONOFF REP (BLECH) RECALLED FRG HESITATION ABOUT HAVING ITS APPLICATION SPONSORED ONLY BY THE FOUR POWERS (PARA 7, REF A). HOWEVER, THE GERMAN SIDE NOW CONSIDERED THAT THE FOUR POWERS SHOULD BE AMONG THE SPONSORS AND THOUGHT THE ONLY REMAINING QUESTION WAS HOW THE LIST OF SPONSORS COULD BE EXPANDED IN A WAY MOST IN THE INTEREST OF THE WESTERN POSITION. BLECH SAID THE MAIN CRITERION USED BY THE FONOFF IN CONSIDERING THIS QUESTION HAD BEEN CONTROL OF THE TEXT OF THE RESOLUTION. THE SPONSORS WHO DREW UP THE DRAFT TEXT WOULD HAVE TO ENSURE THAT NO OBJECTIONABLE MATERIAL WAS ADDED TO THE ORIGINAL DRAFT. AFTER THE DRAFT HAD BEEN CIRCULATED, IT WOULD NOT BE POSSIBLE TO STOP OTHER SC MEMBERS FROM ADDING THEIR NAMES AS SPONSORS IF THEY WISHED. HOWEVER, THESE MEMBERS WOULD BE WORKING ON THE BASIS OF WHAT WOULD ESSENTIALLY BE A FOUR POWER DRAFT. ACCORDING TO BLECH' S UNDERSTANDING OF UN PROCEDURES, IT WOULD BE POSSIBLE TO BLOCK ANY OBJECTIONABLE CHANGES TO THE ORIGINAL DRAFT THAT MIGHT BE PROPOSED BY OTHER MEMBERS.

2. BLECH SAID THE FONOFF HAD CONSIDERED THE FOLLOWING ALTERNATIVES FOR EXPANDING THE LIST OF ORIGINAL SPONSORS BEYOND THE FOUR POWERS:

A. ALL MEMBERS OF THE SECURITY COUNCIL: THIS ALTERNATIVE WOULD RAISE THE DIFFICULTY OF CONTROL AND MIGHT ALSO CAUSE PROBLEMS DUE TO THE FACT THAT AT LEAST ONE MEMBER OF THE SECURITY COUNCIL (I. E. GUINEA) WAS A COUNTRY WITH WHICH THE FEDERAL REPUBLIC HAD NO RELATIONS AND HAD CONSIDERABLE DIFFICULTIES IN RECENT YEARS.

B. THE FIVE PERMANENT MEMBERS OF THE SC: BLECH SAID THIS RAISED THE PROBLEM OF THE POSITION TO BE TAKEN BY THE CHINESE. THERE HAD AS YET BEEN NO OFFICIAL WORD

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 06327

ON THE CHINESE POSITION, ALTHOUGH THE FEDERAL GOVERNMENT HAD BEEN INFORMED THAT THE PRC FAVORED ITS APPLICATION. THE STRANGE SITUATION HERE WAS THAT THE GDR STILL APPEARED UNSURE AS TO HOW THE CHINESE WOULD REACT TO ITS APPLICATION. ADDING ONLY THE CHINESE TO THE ORIGINAL FOUR POWER SPONSORS MIGHT ALSO RAISE DIFFICULTIES WITH THE SOVIETS.

C. THE FOUR POWERS PLUS AUSTRIA AND YUGOSLAVIA: THESE TWO COUNTRIES WERE THE ONLY OTHER EUROPEAN MEMBERS ON THE SECURITY COUNCIL. THEIR DIFFERING POLITICAL ORIENTATIONS ALSO SEEMED TO SUIT THEM FOR THE ROLE OF CO- SPONSOR.

3. BLECH SAID THE FEDERAL GOVERNMENT HAD CONCLUDED THAT THE LAST ALTERNATIVE WOULD BE THE BEST. WE COULD BE
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RELATIVELY SURE THAT NEITHER THE AUSTRIANS NOR THE YUGOSLAVIANS WOULD CAUSE DIFFICULTIES ON THE TEXT OF THE RESOLUTION AND THEIR PRESENCE WOULD SEEM APPROPRIATE TO OTHER SC MEMBERS. BLECH THOUGHT THIS LATTER POINT WAS IMPORTANT, SINCE IT MIGHT BE NECESSARY TO EXPLAIN TO SOME MEMBERS WHY THEY HAD NOT BEEN INCLUDED AMONG THE ORIGINAL SPONSORS. THE ADDITION OF TWO EUROPEAN MEMBERS, ONE COMMUNIST AND THE OTHER NONCOMMUNIST WOULD SEEM TO PROVIDE A GOOD FRAMEWORK WHICH COULD BE EASILY EXPLAINED TO OTHERS.

4. ALLIED REPS THOUGHT THE FONOFF IDEA PROVIDED A SATISFACTORY MEANS OF HANDLING THE SPONSORSHIP QUESTION, AND AGREED TO RECOMMEND IT TO THEIR AUTHORITIES. THE

US REP NOTED THAT THE BEHAVIOR OF CHINA WAS A SUBJECT WHICH PROBABLY SHOULD BE CONSIDERED FURTHER. IT WOULD BE IN OUR INTEREST TO MAKE SURE THAT THE CHINESE WOULD NOT DISRUPT THE PROCEEDINGS AT THE LAST MOMENT.

5. DEPARTMENT' S AND USUN' S VIEWS REQUESTED.
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